

Quarterly Report on the Status of Prison Overcrowding, for the Fourth Quarter of 1991

Massachusetts Department of Correction

Larry E. DuBois
Commissioner

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

January 1992

APPROVED BY: State Purchasing Agent
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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the fourth quarter of 1991.

Table 1 provides the DOC figures for the fourth quarter of 1991. As this table indicates, the DOC population (excluding Bridgewater and Longwood) rose by 153 inmates during the fourth quarter, an increase of 1.7 percent. At the end of the quarter, the DOC operated with 8,945 inmates in a system with a design capacity of 5,525 -i.e., the DOC operated at 162 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 1, 1991 to December 31, 1991. These figures indicate that the DOC population increased by 791 or 9.7 percent over this twelve-month period, from 8,154 in January 1991 to 8,945 in December, 1991.

This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based in daily count sheets prepared by the Classification Division.

Table 3 presents the county figures for the fourth quarter of 1991. The county population increased by 45 inmates during this quarter, an increase of 0.6 percent. At the end of the quarter, the county system operated with 7,126 inmates in facilities with a total design capacity of 4,650, - i.e., the county system operated at 153 percent of design capacity.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 983 inmates or 16.0 percent over this twelve-month period, from 6,143 in January 1991 to 7,126 in December 1991.

Table 5 provides statistics on court commitments to the DOC for 1990 and 1991. Overall, there has been an increase of 3, or less than 1 percent, in commitments for 1991 in comparison with the same period in 1990, from 3,794 to 3,797. Commitments to Cedar Junction were up by 19, or 1.0 percent. Commitments to Concord increased by 57 or 8.1 percent. Overall, male commitments were up by 76, or 2.8 percent from 1990. Commitments to Framingham decreased by 73, or 6.6 percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the fourth quarter of 1991.

Table 1

**Population in Department of Correction Facilities,
October 1, 1991 to December 31, 1991**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	736	735	738	693	106%
Bay State	260	230	264	266	98%
Concord	1220	1196	1187	514	237%
Framingham-ATU	75	91	60	68	110%
Framingham	394	392	395	194	203%
Norfolk	1268	1298	1245	919	138%
NCCI	995	995	998	518	192%
OCCC	672	669	674	488	138%
SECC	742	751	694	0	n.a.
Shirley-Medium	343	236	538	360	95%
Sub-Total	6705	6593	6793	4020	167%
NCC	272	274	266	150	181%
SECC-Minimum	109	111	103	100	109%
Lancaster-Male	149	150	148	70	213%
Lancaster-Female	91	92	93	59	154%
Plymouth	289	278	276	151	191%
Pondville	202	199	196	100	202%
Shirley-Lower	438	464	455	403	109%
SMPRC	199	205	198	125	159%
Warwick	87	87	85	50	174%
Hodder	31	33	28	35	89%
Boston State	100	100	98	55	182%
Park Drive	67	68	67	50	134%
MHHI	76	76	73	81	94%
WSATP	2	3	2	4	50%
Drug Rehab	0	0	0	1	0%
Hillside	39	40	40	40	98%
Charlotte	14	14	15	15	93%
Houston House	4	4	4	15	27%
Day Reporting Center	1	1	5	1	100%
Sub-Total	2170	2199	2152	1505	144%
TOTAL	8875	8792	8945	5525	161%
Bridgewater SH	304	317	300	337	90%
Bridgewater TC	234	239	233	216	108%
Bridgewater AC	345	361	301	430	80%
Longwood TC	118	127	113	125	94%
GRAND TOTAL	9876	9836	9892	6633	149%
Houses of Correction	833	833	821	n.a.	n.a.
Federal Prisons	39	38	41	n.a.	n.a.
Inter-State Contract	56	56	57	n.a.	n.a.

Table 2
Population in Department of Correction Facilities,
January 1, 1991 to December 31, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	719	681	738	693	104%
Bay State	184	180	264	266	69%
Concord	1204	1148	1187	514	234%
Framingham-ATU	72	68	60	68	106%
Framingham	386	357	395	194	199%
Norfolk	1297	1293	1245	919	141%
NCCI	917	737	998	518	177%
OCCC	671	663	674	488	138%
BCC	135	251	0	0	n a
SECC	745	736	694	0	n.a
Shirley-Medium	124	0	538	360	34%
Sub-Total	6454	5934	6793	4020	161%
NCC	262	245	266	150	175%
SECC-Minimum	110	112	103	100	110%
Lancaster-Male	149	151	148	70	213%
Lancaster-Female	92	90	93	59	156%
Plymouth	288	288	276	151	191%
Pondville	194	100	196	100	194%
Shirley-Lower	452	459	455	403	112%
SMPRC	188	173	198	125	150%
Warwick	88	88	85	50	176%
Hodder	32	29	28	35	91%
Boston State	100	99	98	55	182%
Park Drive	68	67	67	50	136%
MHHI	72	75	73	81	89%
WSATP	2	3	2	4	50%
Drug Rehab	0	1	0	1	0%
Hillside	39	37	40	40	98%
Charlotte	14	15	15	15	93%
Houston House	6	7	4	15	40%
Day Reporting Center	1	1	5	1	100%
Sub-Total	2157	2220	2152	1505	143%
TOTAL	8611	8154	8945	5525	156%
Bridgewater SH	302	306	300	337	90%
Bridgewater TC	241	249	233	216	112%
Bridgewater AC	360	355	301	430	84%
Longwood TC	120	119	113	125	96%
GRAND TOTAL	9634	9183	9892	6633	145%
Houses of Correction	761	494	821	n.a.	n a
Federal Prisons	36	31	41	n.a.	n a
Interstate Contract	55	52	57	n.a.	n a

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Warwick	88	88	85	50	176%
Hodder	32	29	28	35	91%
Boston State	100	99	98	55	182%
Park Drive	68	67	67	50	136%
MHHI	72	75	73	81	89%
WSATP	2	3	2	4	50%
Drug Rehab	0	1	0	1	0%
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Table 3
Population in County Correctional Facilities,
October 1, 1991 to December 31, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	145	147	139	110	132%
Berkshire	145	151	139	126	115%
Bristol	788	754	774	696	113%
Dukes	15	18	12	13	115%
Essex	1028	1008	992	635	162%
Franklin	92	80	84	63	146%
Hampden	559	509	558	312	179%
Hampden-OUI	127	125	118	125	102%
Hampshire	264	256	267	163	162%
Middlesex	990	1005	1009	592	167%
Norfolk	272	253	289	149	183%
Plymouth	488	508	465	157	311%
Suffolk-Nashua Street	442	451	444	453	98%
Suffolk-D.I.	829	819	831	441	188%
Worcester	899	880	892	490	184%
Longwood TC	118	117	113	125	94%
TOTAL	7201	7081	7126	4650	155%

Table 4 Population in County Correctional Facilities, January 1, 1991 to December 31, 1991					
Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	155	156	139	110	141%
Berkshire	148	129	139	126	117%
Bristol	699	599	774	696	100%
Dukes	15	8	12	13	115%
Essex	935	646	992	635	147%
Franklin	96	85	84	63	152%
Hampden	519	488	558	312	166%
Hampden-OUI	125	106	118	125	100%
Hampshire	258	248	267	163	158%
Middlesex	1006	970	1009	592	170%
Norfolk	268	244	289	149	180%
Plymouth	492	428	465	157	313%
Suffolk-Nashua Street	423	424	444	453	93%
Suffolk-D.I.	811	798	831	441	184%
Worcester	848	695	892	490	173%
Longwood	120	119	125	96	96%
TOTAL	6918	6143	7126	4650	149%

Table 5

Court Commitments to the DOC,
1990 and 1991

	1991	1992	
	<u>1990</u>	<u>1991</u>	<u>Difference</u>
<u>Cedar Junction</u>			
First Quarter	513 589	589	15%
Second Quarter	514 602	602	17%
Third Quarter	426 341	341	-20%
Fourth Quarter	532 472	472	-11%
Sub-Total	1985 2064	2004	1%
<u>Concord</u>			
First Quarter	188 259	259	38%
Second Quarter	183 199	199	9%
Third Quarter	132 145	145	10%
Fourth Quarter	202 159	159	-21%
Sub-Total	705 762	762	8%
Sub-Total Males	2690 2766	2766	5%
<u>Framingham</u>			
First Quarter	315 287	287	-9%
Second Quarter	289 272	272	5%
Third Quarter	267 219	219	-18%
Fourth Quarter	265 253	253	-4%
Sub-Total	1104 1031	1031	7%
TOTAL	3794 3797	3797	0%

Technical Notes

1. The official capacity or security level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and security level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
3. The population figures for all facilities include both male and female inmates.
4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-Deer Island includes the contract facility. Essex includes Lawrence, Salem, Middleton, and the Lawrence Alternative Center.
6. Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
7. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities.
8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
9. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

10. Abbreviations and Definitions:

AC	- Addiction Center
ADP	- Average Daily Population
ATU	- Awaiting Trial Unit
BCC	- Boston Correctional Center
D.I.	- Deer Island
DOC	- Department of Correction
Drug Rehab	- Includes Meridian House and Spectrum House
LCAC	- Lawrence Correctional Alternative Center
N.A.	- Not Applicable
MHHI	- Massachusetts Halfway Houses Inc. includes Temporary Housing Project, McGrath House and Brooke House
NCC	- Northeastern Correctional Center
NCCI	- North Central Correctional Institution at Gardner
OCCC	- Old Colony Correctional Center
OUI	- Operating Under the Influence
PRC	- Pre-Release Center
SECC	- Southeastern Correctional Center
SH	- State Hospital
SMPRC	- South Middlesex Pre-Release Center
TC	- Treatment Center
WSATP	- Women's Substance Abuse Treatment Program includes Faith House and Griffin House